

## Coastal Management in Wisconsin

Mike Friis

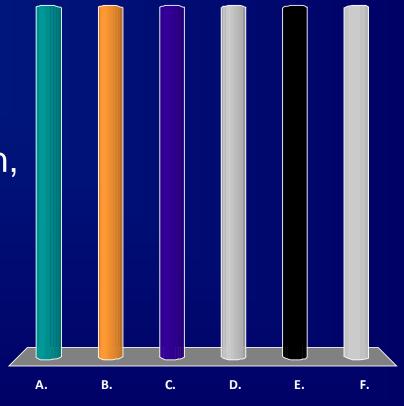
Division of Intergovernmental Relations

Department of Administration

http://coastal.wisconsin.gov

## What is the biggest threat to Wisconsin's Great Lakes?

- A. Invasive species
- B. Non-point source pollution 17%
- C. Point source pollution/contaminants
- D. Development pressures (loss of wetlands, erosion, etc)
- E. Water withdrawals
- F. Other



17%

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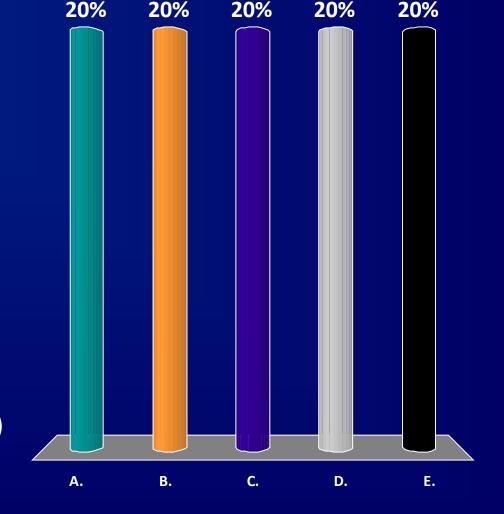
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# What is the biggest challenge to making coastal communities more resilient?

- A. Lack of funding
- B. Informational needs (data, studies)
- C. Education (of decision makers, public)
- D. Difficulty in changing policies (local ordinances, federal policies, etc)





## Coastal Management

The national Coastal Management Program is a partnership between NOAA and coastal states to effectively manage the nation's coasts. These programs incorporate the national goals of the CZMA and are also tailored to the unique resources and needs of each state.

### CZMA & the States

- Voluntary state participation
- 34 of 35 coastal states/terr.
- Federal incentives
  - Funding
  - Federal consistency
- State-federal partnership
  - Broad guidelines
  - Required elements

## Federal Consistency

- State review of federal actions
  - Direct actions
  - Permitted activities
  - Funding
- Federal actions must be consistent with State "enforceable policies" (coastal regulations)

### CZMA national policy goals

- Protect natural resources
- Mitigate coastal hazards
- Protect, restore water quality
- Consider water-dependent uses
- Ensure recreational public access
- Redevelop urban waterfronts and ports

## CZMA national policy goals (con'd)

- Coordinate governmental decisions
- Improve public and local gov't participation
- Site pollution control and aquaculture facilities
- Plan and address sea level rise/fall
- Special area management planning

## State Coastal Programs

- Coastal zone boundary
- Permissible land and water uses
- State's authorities to control land and water uses
- Areas of particular concern
- Organization to implement CMP
- Planning process for siting energy facilities, managing shore erosion

## State Coastal Programs

- Process for intergovernmental coordination
- Designation of "lead agency"
- Public participation process for permitting and federal consistency
- Enforceable policies to control nonpoint pollution

## Types of State Programs

- 1. State standards locally implemented
- 2. Direct state land and water use planning and regulation
  - Comprehensive legislation, or
  - Network existing statutes

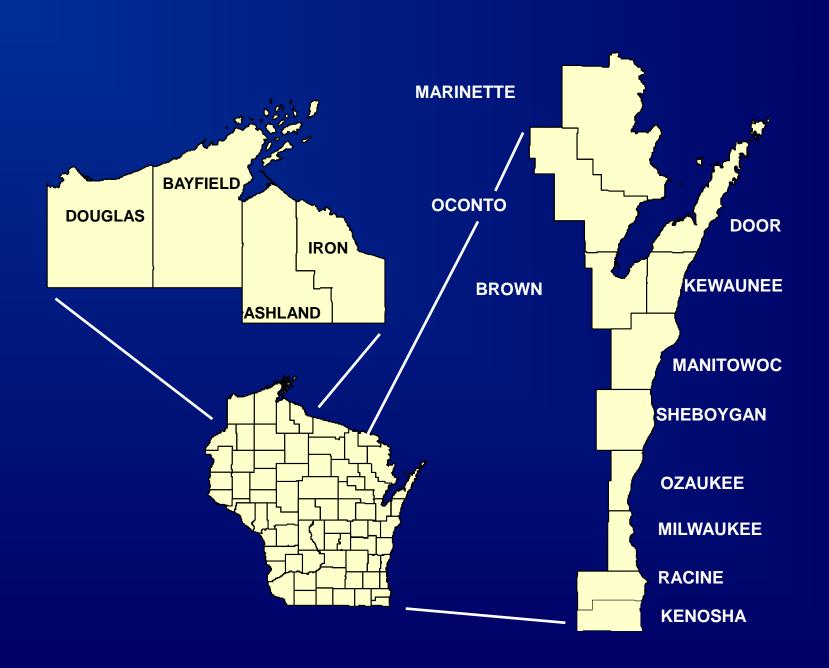
### Networked CMPs

- Emphasize making existing authorities work better
- Lead agency has broad policy and coordination responsibility
- Lead agency tends to be an Executive Department agency
- Lead agency relies on other state or local agencies; does not have unified program administration

From: Born and Miller (1988)

## WCMP Background

- State-Federal partnership since 1978
- Coastal Management Council
  - State agencies, local gov't, citizens, Legislators
- Department of Administration
  - Budgeting and Executive Policy agency
  - Bureau of Intergovernmental Relations



## WCMP Objectives

- Improve the implementation and enforcement of state statutes, policies, regulations and programs affecting the Great Lakes.
- Improve the coordination of activities undertaken by federal, state and local governments on matters affecting key coastal uses and areas.
- Strengthen the capacity of local governments to undertake effective coastal management.
- Advocate the wise and balanced use of the coastal environment.
- Inform the public about coastal issues and increase opportunities for citizen participation in decisions affecting the Great Lakes.

## WCMP's Guiding Principle:

# Enjoy and Protect Wisconsin's Great Lakes Coastal Resources

## WCMP Grant Program

- Implement coastal management through financial assistance
- Award \$1.5 million annually to state, local, tribal agencies, and nonprofit orgs

## Grant Program Areas

- Wetland Protection and Habitat Restoration
- Nonpoint Source Pollution Control
- Coastal Resources and Community Planning
- Great Lakes Education
- Public Access and Historic Preservation

### Wetland Protection

#### LAND USE AND WETLANDS:

#### A Local Decision Makers' Guide to Wetland Conservation

All local decision makers, whether elected or appointed officials, volunteer committee members, or staff, face difficult questions about how to meet community needs for housing, public infrastructure, and economic development while also protecting sensitive natural resources. Land use conflicts are common, and in Wisconsin's wetland-rich landscape some of the most difficult cases involve wetlands.

Though wetlands were once perceived as wastelands, today the natural functions and public benefits of wetlands are well understood by both scientists and land managers. Wetlands now receive special protections under both state and federal law and public support for wetland preservation has increased tremendously in recent decades.

Despite these gains, large gaps still exist in the public's understanding of what and where wetlands are, why they matter, and how they are protected. These gaps fuel public controversies over wetland development proposals, and sometimes result in land use decisions being made without full or accurate information about the economic and ecological consequences of wetland loss.

The purpose of this publication is to improve wetland conservation and reduce wetland controversies by providing town, village, city and county land use decision makers with basic information about Wisconsin's wetland heritage (p. 2); the various community benefits of wetlands (pp. 3-4); wetland permit requirements (pp. 4-5); and practical steps that will help local land use officials consider wetland concerns in their decision making (pp. 6-7).

Thank you for your interest in protecting Wisconsin's wetland heritage. For more information on the wetlands of Wisconsin and Wisconsin Wetlands Association's outreach and policy programs, please visit www.wisconsinwetlands.org

#### Who Should Use This Guide?

- 1. Land Use Decision Makers of Town, Village, City or County:
  - Boards of Supervisors
  - Boards of Adjustments or Appeals
- -Planning, Zoning and Land Conservation Commissions or Committees 2. Town, Village, City or County Administrators and Staff Members
- Citizens Interested in Influencing Local Land Use Decisions





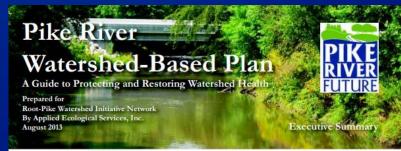
Association is dedicated to the protection, restoration and enjoyment of wetlands through science-based programs, education and advocacy. Wisconsin Wetlands Association is a non-profit 501(c)(3)





 Wisconsin Wetlands Association – Collaborating to Improve Local Wetland Policies and Practices

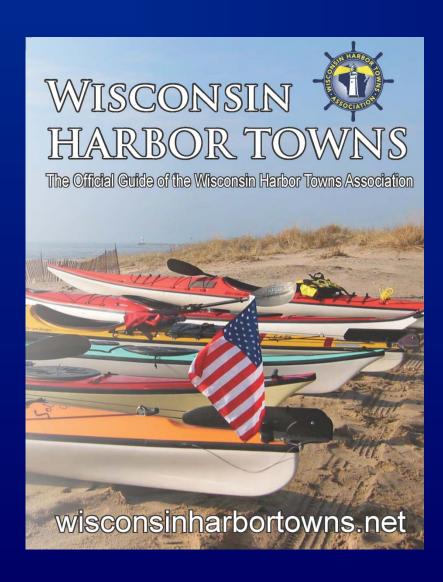
## Nonpoint Source Pollution Control





Pike River Watershed Plan, Root-Pike Watershed Initiative Network

### **Great Lakes Education**



Wisconsin
Harbor Towns
Travel Guide

## Coastal Resources and Community Planning

- Incorporate coastal resource protection into comprehensive plans
- Plan element development
- Implementation
- Waterfront planning

## Coastal Planning Guide



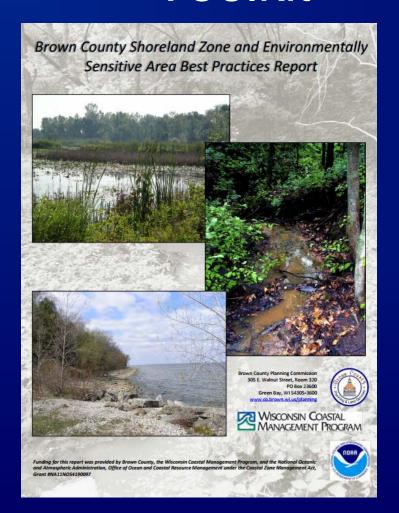


A Guide to Planning For Coastal Communities in Wisconsin





# Brown County Shoreland and Environmentally Sensitive Area Toolkit



## Public Access & Historic Preservation

- Walkways and trails
- Waterfront plans
- Redevelopment plans
- Historic restoration
- Marina facilities and boat launches



## Land Acquisition

 Coastal and Estuarine Land Conservation Program

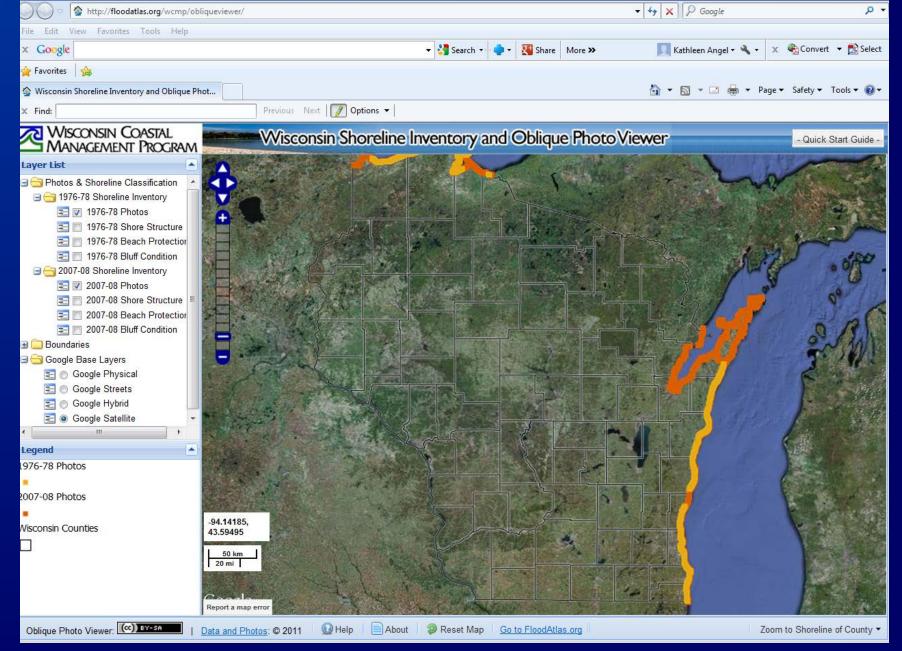




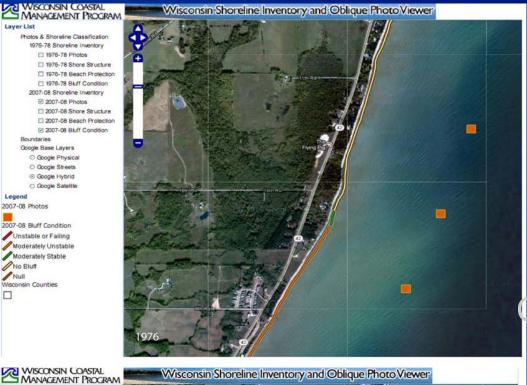


### Coastal Hazards

- A focus of WCMP since the program's creation – high lake levels of 1970s
- Erosion, flooding, storms
- Recent focus on helping communities develop erosion policies
- Coastal Hazards Work Group
- Funding
- Workshops



www.floodatlas.org/wcmp/obliqueviewer



☐ 1976-78 Photos

☑ 2007-08 Photos

Photos & Shoreline Classification 1976-78 Shoreline Inventory ■ 1976-78 Photos 1976-78 Shore Structure ☐ 1976-78 Beach Protection 1976-78 Bluff Condition 2007-08 Shoreline Inventory □ 2007-08 Shore Structure 2007-08 Beach Protection 2007-08 Bluff Condition

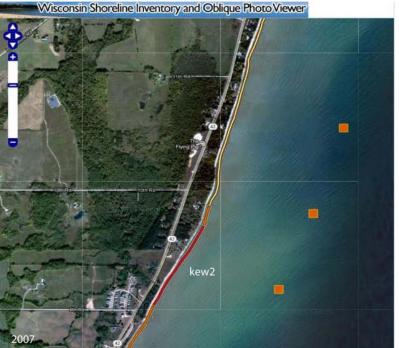
Boundaries Google Base Layers Google Physical Google Streets Google Hybrid Google Satellite

Legend 2007-08 Photos 1976-78 Bluff Condition /Unstable or Failing Moderately Unstable / Moderately Stable No Bluff Null Wisconsin Counties

Google Base Layers O Google Physical Google Streets Google Hybrid Google Satellite

2007-06 Photos 2007-08 Bluff Condition Unstable or Failing / Moderately Unstable / Moderately Stable No Bluff / Null Wisconsin Counties

#### Comparing bluff conditions of 1976 and 2008



### Resilient Communities

- Green Infrastructure
  - MMSD Greenseams Program
  - City of Milwaukee Green Street Stormwater Management Plan
  - Menomonee Valley Redevelopment
- Economic Development
  - Root River Corridor Redevelopment Plan
  - Menomonee Valley Redevelopment
- Wisconsin Waterfront Initiative
  - Comprehensive information and assistance for communities interested in improving their waterfronts
- Ports, harbors and marinas
  - Wisconsin Commercial Ports Master Plan
  - Wisconsin Clean Marina Program

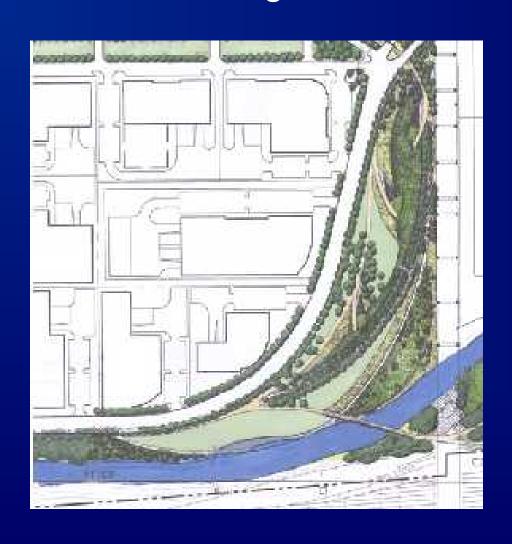
## Menomonee Valley Multiple partners, multiple projects



## Menomonee Valley Sustainable Design Guidelines



### Stormwater Park Design – Menomonee Valley



## Multi-Agency Initiatives

University of Wisconsin Sea Grant Advisory Board Department of Transportation Harbor Advisory Board WCMP Coastal Natural Hazards Work Group Wisconsin Harbor Towns Association (Tourism) Wisconsin National Marine Sanctuary Nomination Wisconsin Marine Association Lake Superior NERR Advisory Board Beach Improvement Advisory Committee/Working Group Wisconsin Clean Marina Program Great Lakes Clean Marina Network Wisconsin Master Naturalist Advisory Committee Wisconsin Hazard Mitigation Team Wisconsin Initiative on Climate Change Impact

## NOAA Partnership

## Office for Ocean and Coastal Resource Management

- CZMA (Funding and Policy)
- State Programs a vehicle to implement national initiatives
- Lake Superior National Estuarine Research Reserve
  - Sentinel Site (Climate Change Monitoring)

#### **Tools and Resource**

- Coastal Change Analysis Program Regional (C-CAP)
- Land Cover National Ocean Watch (ENOW)
- Port Tomorrow



## Questions?